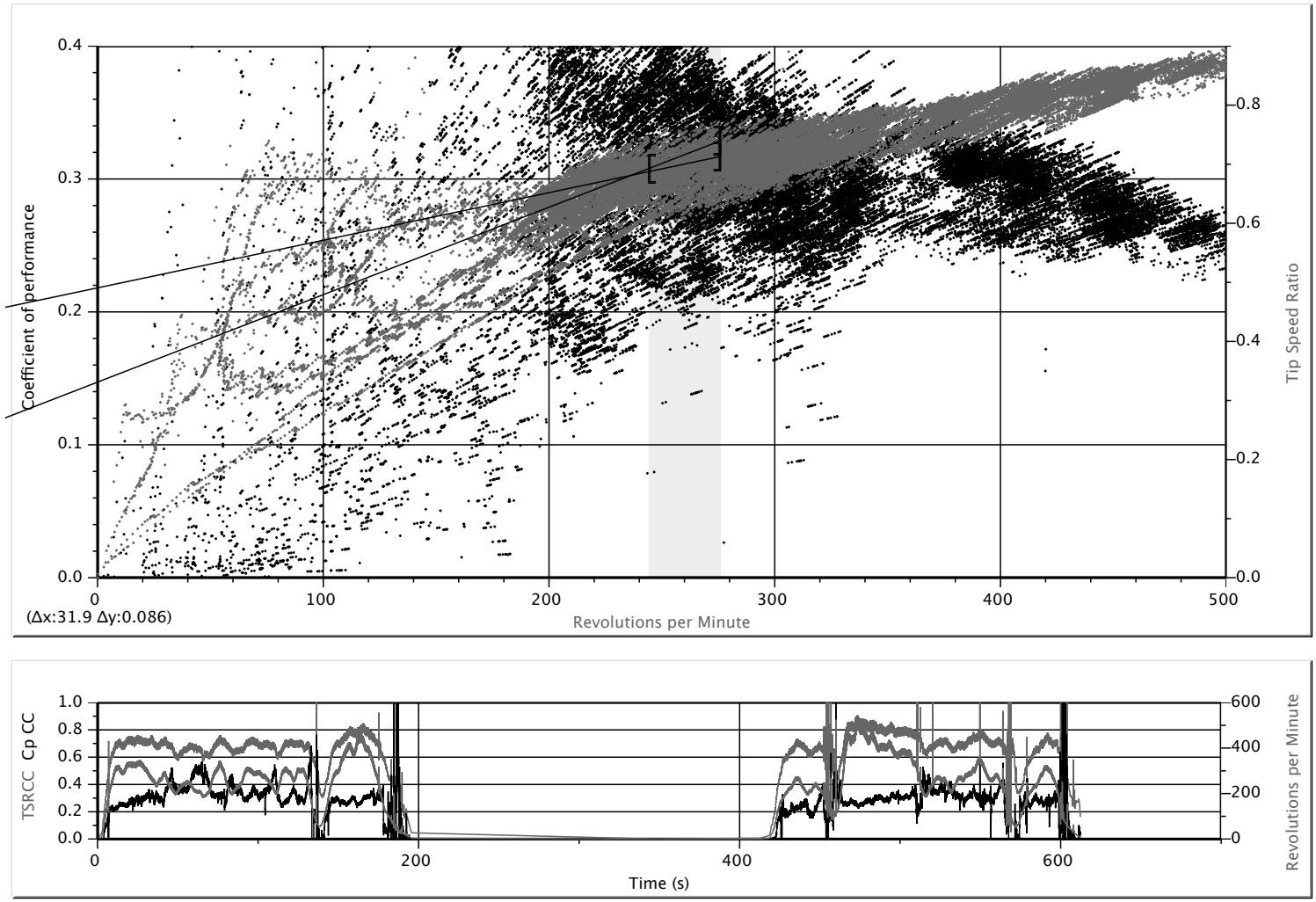What I take from this graph is that around the 250 rpm samples Cp of 0.25-0.31 frequently occurred alongside TSR's of 0.7. At higher revolutions the TSR increased, indicating higher capacity to carry load, and so a higher Cp could have been attained with a better load match.